# REPORT OF THE AUDIT OF THE CLARK COUNTY CLERK

For The Year Ended December 31, 2009



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

www.auditor.ky.gov

209 ST. CLAIR STREET FRANKFORT, KY 40601-1817 TELEPHONE (502) 564-5841 FACSIMILE (502) 564-2912

#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE CLARK COUNTY CLERK

### For The Year Ended December 31, 2009

The Auditor of Public Accounts has completed the Clark County Clerk's audit for the year ended December 31, 2009. Based upon the audit work performed, the financial statement presents fairly in all material respects, the revenues, expenditures, and excess fees in conformity with the regulatory basis of accounting.

#### **Financial Condition:**

Excess fees decreased by \$5,133 from the prior year, resulting in excess fees of \$232,269 as of December 31, 2009. Revenues decreased by \$764,853 from the prior year and expenditures decreased by \$759,720.

#### **Lease Agreements:**

The County Clerk has two lease agreements with Software Management for computer hardware and software. The total outstanding balance of these agreements was \$87,660 as of December 31, 2009.

#### **Deposits:**

The County Clerk's deposits as of May 31, 2009, were exposed to custodial credit risk as follows:

• Uncollateralized and Uninsured \$70,827

The County Clerk's deposits were covered by FDIC insurance and a properly executed collateral security agreement, but the bank did not adequately collateralize the County Clerk's deposits in accordance with the security agreement.

<u>CONTENTS</u> PAGE

INDEPENDENT AUDITOR'S REPORT	1
STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS	3
NOTES TO FINANCIAL STATEMENT	6
REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND	
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL	
STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	11



### CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Henry Branham, Clark County Judge/Executive The Honorable Anita S Jones, Clark County Clerk Members of the Clark County Fiscal Court

#### Independent Auditor's Report

We have audited the accompanying statement of revenues, expenditures, and excess fees regulatory basis of the County Clerk of Clark County, Kentucky, for the year ended December 31, 2009. This financial statement is the responsibility of the County Clerk. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Clerk's office prepares the financial statement on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the revenues, expenditures, and excess fees of the County Clerk for the year ended December 31, 2009, in conformity with the regulatory basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated April 2, 2010 on our consideration of the Clark County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.



The Honorable Henry Branham, Clark County Judge/Executive The Honorable Anita S Jones, Clark County Clerk Members of the Clark County Fiscal Court

This report is intended solely for the information and use of the County Clerk and Fiscal Court of Clark County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

April 2, 2010

# CLARK COUNTY ANITA S JONES, COUNTY CLERK STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS

#### For The Year Ended December 31, 2009

Revenue	S
---------	---

State Fees For Services		\$ 14,111
Fiscal Court		51,754
Licenses and Taxes:		
Motor Vehicle-		
Licenses and Transfers	\$ 1,169,658	
Usage Tax	2,381,738	
Tangible Personal Property Tax	2,702,825	
Other-		
Marriage Licenses	8,910	
Notary and Lien Fees	28,272	
Beer and Liquor Licenses	2,200	
Miscellaneous	2,588	
Deed Transfer Tax	73,378	
Delinquent Tax	422,131	6,791,700
Fees Collected for Services:		
Recordings-		
Deeds, Easements, and Contracts	13,525	
Real Estate Mortgages	67,770	
Chattel Mortgages and Financing Statements	77,087	
Powers of Attorney	2,185	
Affordable Housing Trust	45,096	
All Other Recordings	41,209	
Charges for Other Services-		
Candidate Filing Fees	700	
Copywork and Postage	15,740	263,312
Other:		
Overpayments	10,984	
Miscellaneous	3,522	14,506
Interest Earned		 9,504
Total Revenues		7,144,887

#### **CLARK COUNTY**

#### ANITA S JONES, COUNTY CLERK

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31, 2009 (Continued)

#### Expenditures

Payments to State:		
Motor Vehicle-		
Licenses and Transfers	\$ 833,670	
Usage Tax	2,299,664	
Tangible Personal Property Tax	1,005,514	
Licenses, Taxes, and Fees-		
Delinquent Tax	49,708	
Legal Process Tax	28,770	
Affordable Housing Trust	45,096	\$ 4,262,422
Payments to Fiscal Court:		
Tangible Personal Property Tax	203,282	
Delinquent Tax	34,947	
Deed Transfer Tax	69,709	
Beer and Liquor Licenses	2,200	310,138
D. C. O. D. C.		
Payments to Other Districts:	1 202 255	
Tangible Personal Property Tax	1,382,255	1 <15 000
Delinquent Tax	232,844	1,615,099
Payments to Sheriff		1,720
Payments to County Attorney		60,560
Operating Expenditures:		
Personnel Services-		
Deputies' Salaries	395,349	
Employee Benefits-	3,5,5,5	
Employer's Share Social Security	37,273	
Other Payroll Expenditures	219	
Contracted Services-	21)	
Microfilming and Indexing	59,836	
Office Equipment	2,378	
New Equipment	900	
Materials and Supplies-	700	
Office Supplies	22,336	
Other Charges-	22,550	
Dues	2,788	
Postage	9,304	
Miscellaneous	40,496	570,879

#### CLARK COUNTY

#### ANITA S JONES, COUNTY CLERK

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31, 2009 (Continued)

Net Revenues Less: Statutory Maximum		\$	324,069 84,672
Excess Fees			239,397
Less: Expense Allowance Training Incentive Benefit	\$ 3,600 3,528	-	7,128
Excess Fees Due County for 2009			232,269
Payment to Fiscal Court - February 24, 2010			232,269
Balance Due Fiscal Court at Completion of Audit		\$	0

#### CLARK COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2009

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount, including excess fees, due from the County Clerk as determined by the audit. KRS 64.152 requires the County Clerk to settle excess fees with the fiscal court by March 15 each year.

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting, revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive), at December 31 that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for 2009 services
- Reimbursements for 2009 activities
- Payments due other governmental entities for December tax and fee collections and payroll
- Payments due vendors for goods or services provided in 2009

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

CLARK COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2009 (Continued)

#### Note 2. Employee Retirement System

The county official and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability and death benefits to plan members. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 6 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 13.50 percent for the first six months and 16.16 percent for the last six months.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must meet the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

#### Note 3. Deposits

The Clark County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

CLARK COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2009 (Continued)

Note 3. Deposits (Continued)

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the County Clerk's deposits may not be returned. The Clark County Clerk does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of December 31, 2008, all deposits were covered by FDIC insurance or a properly executed collateral security agreement. However, as of May 31, 2009, public funds were exposed to custodial credit risk because the bank did not adequately collateralize the County Clerk's deposits in accordance with the security agreement.

• Uncollateralized and Uninsured \$70,827

#### Note 4. Lease Agreements

- A. The Office of the County Clerk was committed to a lease agreement with Software Management for computer software through July 25, 2011. The agreement requires a monthly payment of \$2,150 for the duration of the agreement. The total balance of the agreement was \$38,700 as of December 31, 2009.
- B. The Office of the County Clerk was committed to a lease agreement with Software Management for computer hardware through July 25, 2011. The agreement requires a monthly payment of \$2,720 for the duration of the agreement. The total balance of the agreement was \$48,960 as of December 31, 2009.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



### CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Henry Branham, Clark County Judge/Executive The Honorable Anita S Jones, Clark County Clerk Members of the Clark County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of revenues, expenditures, and excess fees - regulatory basis of the Clark County Clerk for the year ended December 31, 2009, and have issued our report thereon dated April 2, 2010. The County Clerk's financial statement is prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Clark County Clerk's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the County Clerk's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County Clerk's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the regulatory basis of accounting such that there is more than a remote likelihood that a misstatement of the entity's financial statement that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statement will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.



WWW.AUDITOR.KY.GOV

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

#### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the Clark County Clerk's financial statement for the year ended December 31, 2009, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management, the Clark County Fiscal Court, and the Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

April 2, 2010